

## Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 CIAE-00 PM-07 INR-10 L-03

NEA-10 NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15

TRSE-00 SAM-01 SAJ-01 H-03 NSC-10 SS-20 ACDA-19 CU-04

AEC-11 AECE-00 OMB-01 OIC-04 DRC-01 /169 W

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 4278

SECDEF WASHDC PRIORITY

INFO ALL NATO CAPITALS 3746

AMEMBASSY VIENNA

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

USMISSION GENEVA

C O N F I D E N T I A L USNATO 1055

E.O. 11652: GDS

TAGS: NATO, PARM

SUBJECT: CSCE CONFIDENCE BUILDING MEASURES

GENEVA FOR USDEL CSCE

VIENNA FOR USDEL MBFR

REF: A) USNATO 913; B) USNATO A-41 C) STATE 37815; D) GENEVA 1128

SUMMARY: IN LIGHT OF NEW NEUTRAL DRAFT ON CBM'S AND BEGINNING OF JOINT DRAFTING IN MILITARY SECURITY SUBCOMITTEE IN GENEVA, UK AND FRG CALLED FOR A SPECIAL POLADS SESSION MARCH 1 TO REVIEW ALLIED POSITIONS. ACTION REQUESTED: GUIDANCE FOR MARCH 1 MEETING. END SUMMARY

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1. POLADS ON MARCH 26 DISCUSSED FRG "ILLUSTRATIVE ANNOUNCEMENT OF A MAJOR MILITARY MANEUVER" (REF A); MILITARY COMMITTEE REPS PAPER ON DIVISION THRESHOLD FOR ADVANCE NOTIFICATION (REF B); AND US VIEWS ON SOVIET INFORMAL COMPROMISE PROPOSALS (REF C), WHICH

LED TO QUESTIONS ON NEW NEUTRAL DRAFT (REF D).

2. FRG ILLUSTRATIVE ANNOUNCEMENT -- UK REPEATED RESERVATIONS ABOUT INCLUSION OF DETAILS, IN PARTICULAR EQUIPMENT. ITALIAN AND MC REPS SHARED UK VIEW. ITALIAN REP ADDED THAT ANNOUNCEMENTS SHOULD BE SENT TO ALL CSCE PARTICIPANTS BY NOTE FROM FOREIGN MINISTRIES, AND THAT ANY ILLUSTRATIVE ANNOUNCEMENT TABLED BY ALLIES SHOULD AVOID GIVING AS AN EXAMPLE A MANEUVER CLOSE TO A BORDER; SOVIETS MIGHT SEIZE ON EXAMPLE TO SUPPORT THEIR POSITION. BELGIAN REP THOUGHT TABLING OF GERMAN PROPOSAL WOULD DELAY DRAFTING AND THUS PLAY INTO SOVIET HANDS, AND THAT EXAMPLE WAS UNNECESSARY BECAUSE POINTS IN FRG PAPER HAD ALREADY BEEN COVERED IN UK DRAFT. TURKISH AND DUTCH REPS, ON OTHER HAND, FAVORED INTRODUCING FRG DRAFT IN CSCE SUBCOMMITTEE AS IT STANDS. FRG REP SAID DOCUMENT WOULD NOT BE CIRCULATED IN GENEVA WITHOUT FULL ALLIED SUPPORT. CHAIRMAN NOTED THAT FRG TEXT MIGHT BE PURSUED IN ALLIED CAUCUS ON FEB 28, BUT POLADS COULD ALSO RETURN TO IT NEXT WEEK IF NECESSARY.

3. MC VIEWS ON DIVISION THRESHOLD -- US REP GAVE INSTRUCTIONS IN PARA 1 (D) OF REF C, POINTING OUT THEY APPLY TO MC VIEW THAT DIVISION THRESHOLD SHOULD BE SET AT 10,000 MEN. MC REP SAID HE WOULD CONVEY NEW ELEMENTS IN SITUATION TO MC.

4. US VIEWS ON SOVIET INFORMAL COMPROMISE PROPOSALS -- US REP THEN READ REMAINING INSTRUCTIONS IN REF C. FRENCH REP ASKED IF US VIEWS TOOK ACCOUNT OF NEW NEUTRAL DRAFT WITH PROPOSED THRESHOLD FOR ADVANCE NOTIFICATION OF 18,000 MEN, AND UK EXPANDED QUESTIONS TO ASK IF US HAD VIEWS ON TACTICS TO HANDLE NEW SITUATION CREATED BY TABLING THE NEUTRAL PROPOSAL. FROM UK STANDPOINT THE NEUTRAL DRAFT HAD SEVERAL UNSATISFACTORY ASPECTS: NOT ONLY THE 18,000 MEN THRESHOLD, WHICH WAS TOO HIGH, BUT ALSO THE 30-DAY LIMIT FOR ADVANCE NOTIFICATION AND THE ILL-DEFINED CRITERIA FOR NOTIFICATION OF SEPARATE AIR AND NAVAL MANEUVERS. NEVERTHELESS, NEUTRAL DRAFT APPEARED TO ENHANCE VALUE OF UK DRAFT RESOLUTION AS A REASONABLE COMPROMISE.

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5. UK REP SUGGESTED ANOTHER POLADS MEETING THIS WEEK, BEFORE DRAFTING PHASE BEGINS IN GENEVA, TO CONSIDER:

A. WHERE TO GO ON MOVEMENTS ISSUE, TAKING INTO ACCOUNT KNOWN US VIEWS,

B. NUMERICAL THRESHOLD FOR ADVANCE NOTIFICATION,

C. 30-DAY TIME LIMIT,

D. AREA OF APPLICATION,

E. DEFINITION OF A MANEUVER.

FRG AND DUTCH REPS SUPPORTED UK PROPOSAL FOR SUPPLEMENTARY MEETING,  
AND CHAIRMAN SET DATE FOR MARCH 1.

6. ACTION REQUESTED: INSTRUCTIONS FOR USE IN POLADS IN MARCH 1 MEET-  
ING. WE DO NOT BELIEVE POLADS SHOULD PREEMPT ALLIED CAUCUS ON TACT-  
ICAL ASPECTS, BUT WOULD APPRECIATE GUIDANCE ON SUBSTANTIVE  
ELEMENTS OF  
NEUTRAL DRAFT, WHERE THEY DIFFER FROM UK DRAFT, IN PARTICULAR  
SEPARATE  
CRITERIA FOR SEPARATE TYPES OF MANEUVERS. RUMSFELD

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VIENNA  
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